CABINET 21 JULY 2005

CAMBRIDGESHIRE & PETERBOROUGH MINERALS & WASTE PLAN: CONSULTATION ON ISSUES & OPTIONS (Report by Head of Planning Services)

1. INTRODUCTION

1.1 This report informs Cabinet of proposals for minerals and waste planning published by Cambridgeshire County Council and Peterborough City Council, and recommends a response on behalf of the District Council.

2. BACKGROUND

- 2.1 Cambridgeshire County Council and Peterborough City Council are responsible for minerals and waste planning in the county. They have been consulting on options for a new planning framework covering these matters, looking ahead to 2021. The closing date for comments was 15 July, but officers have agreed that the District Council's views can be submitted following this meeting.
- 2.2 As a result of the planning reforms introduced last year this new framework will comprise a number of elements (although Cambridgeshire and Peterborough intend to produce these in parallel):
 - A Core Strategy setting out the overall vision, objectives and policies
 - A set of site-specific proposals
 - An 'Action Plan' for the Mepal/Earith area, which will examine this
 area in more detail in view of the numerous sites located there and
 the many associated issues such as highway impacts, flood
 protection and restoration
 - A Proposals Map
- 2.3 The proposed timetable for producing these documents is as follows:
 - Initial consultation on issues & options (present stage) June/July 05
 - Consultation on preferred options March/April 06
 - Submission to Secretary of State Jan/Feb 07
 - Examination June 07
 - Adoption December 07

3. THE PROPOSALS

- 3.1 The Issues & Options document contains several sections:
 - A series of questions about general policy issues that the Core Strategy may address.

- A number of potential mineral extraction sites: some of these are new, some are extensions to existing sites and some are existing (but unimplemented) allocations that could be renewed.
- Proposals for 'Mineral Safeguarding Areas' and 'Mineral Consultation Areas': the former are areas where known mineral resources would be safeguarded pending possible extraction in the longer term; the Consultation Areas cover areas where the potential is less well established, but where the Minerals Planning Authority would have to be consulted on any significant proposals that could compromise extraction.
- A number of potential sites for waste management facilities (a mixture of new sites and existing allocations).
- 3.2 All of the site-specific proposals are presented first for Cambridgeshire as a whole (excluding Mepal/Earith) and then for the area that might form the Mepal/Earith Action Plan.

4. IMPLICATIONS AND POTENTIAL RESPONSES

- 4.1 Growth in Cambridgeshire will inevitably place continuing demands upon both the minerals industry and waste management facilities. Where possible it is desirable that sites are found within the county to address these requirements, thereby minimising the need for long-distance movement of materials. However it is essential that extraction, recycling and disposal operations take place in a way which safeguards the environmental quality of the area and the living conditions of local residents.
- 4.2 The general policy questions in the document cover these issues suggested responses to those of most concern to Huntingdonshire are set out in Appendix 1 to this report.
- 4.3 So far as potential sites are concerned, the suggested responses of the Council are contained in further appendices that mirror the structure of the Issues & Options report: Appendix 2 deals with the mineral extraction sites, Appendix 3 with the Minerals Safeguarding and Consultation Areas, Appendix 4 with the sites for waste management facilities and Appendix 5 with the proposals for the Mepal/Earith area.
- Two general concerns should be raised, the first of which is the process of site selection. It is understood that the potential new sites for mineral extraction and waste management facilities in the document are solely ones that have been proposed by the minerals and waste industry, following approaches by Cambridgeshire and Peterborough City Councils (it should be noted that they are not necessarily endorsed by the councils, and it is very unlikely that all of them will be required or allocated in the new plan).
- 4.5 This approach could fail to capture sites that such developers and operators do not have an interest in at present. This is a serious flaw, as it imposes an artificial limit on the range of options for consideration by stakeholders at this early stage of plan production. A particular need is the requirement for a new waste recycling site to serve St Neots, but there are no proposals contained in the Issues & Options report. The authorities should be urged to look more widely at potential opportunities

for locating new facilities, and should also be asked to circulate any additional proposals that come forward as a result of the present consultation to key stakeholders (including the District Council), so that their relative merits can be considered.

4.6 The second concern is the very limited information about the potential sites that has been made available at this stage (no more than a series of maps). If stakeholder consultation is to be effective it must be supported by adequate information about the proposals, but the document fails to provide even a cursory analysis of site-specific constraints and potential impacts. The suggested responses in the appendices to the present report are based upon officers' own analysis of the sites.

5. RECOMMENDATION

Cabinet is recommended to submit observations to Cambridgeshire County Council and Peterborough City Council along the lines set out in Appendices 1 to 5 of this report, together with the general comments contained in paragraphs 4.1 to 4.6 above.

BACKGROUND INFORMATION

Cambridgeshire County Council & Peterborough City Council (June 2005)

Cambridgeshire & Peterborough Minerals & Waste Development Plan: Issues and Options Paper

CONTACT OFFICER - enquiries about this report to Michael Bingham (Development Plans Manager) on 01480 388431, or Julia Wilkinson (Planning Officer) on 01480 388432.

APPENDIX 1: SUGGESTED RESPONSES TO CORE STRATEGY QUESTIONS

Note: Responses are proposed only to those issues considered to be of most concern to Huntingdonshire. The questions posed by the consultation are shown in italics, with the Council's suggested response immediately below.

CS5: Protecting residential amenity & surrounding uses

Question CS5a: In seeking to protect residential / other amenities should routing agreements be used in respect of minerals and waste traffic?

Suggested response: Routing agreements should be used to protect residential and other amenities in respect of minerals and waste traffic.

Question CS5b: Would buffer zones around mineral or waste workings be advantageous or are they unnecessary or too restrictive? If they are a good idea what depth would be appropriate?

Suggested response: The concept of buffer zones is supported in principle, but zones at set distances would be too inflexible; each site should be assessed individually on the basis of the workings taking place and the sensitivity and arrangement of surrounding uses.

Question CS5c: Should the cumulative impact of minerals and waste development on communities be considered? Is there a point where 'enough is enough'? If there is, how can we define / identify when this point is reached?

Suggested response: The cumulative impact of minerals and waste development on communities should be considered and a point will be reached where 'enough is enough'. However the level at which this point is reached will need to be assessed on case-by-case basis, taking into account appropriate criteria.

CS8: The location of future mineral extraction

Question CS8a: Should we continue the existing strategy of moving mineral extraction out of river valleys to less environmentally sensitive areas?

Suggested response: The council is not opposed to further extraction in river valleys in principle subject to the absolute and cumulative impacts on local communities being taken into account, and positive restoration being secured that benefits recreation and biodiversity as well as landscape quality.

However, the presence of existing workings in a particular location should not create a presumption that further extraction in the vicinity is acceptable if adverse impacts could result. This is a particular concern with regard to any additional workings in the Earith area (see Appendix 5).

CS9: Borrow pits

Question CS9a: Should we continue to allow borrow pits to serve major proposals if there is a source of suitable material in the adjacent area, even though this may give rise to restoration problems / more longer term sites in the future?

Suggested response: The council supports the use of temporary borrow pits close to major schemes in principle, as this can help to reduce the need to transport minerals. However this approach should be used only if adequate restoration and clear time limits to extraction can be secured.

CS10: Restoration and after-use of mineral sites

Question CS10a: How much weight should be put on biodiversity / recreation / amenity / countryside enhancement projects – should they be given greater priority or placed above other alternative after uses?

Suggested response: Considerable weight should be given to these uses, particularly where they can contribute towards the Areas of Strategic Greenspace Enhancement which have been identified in Huntingdonshire District Council's emerging Core Strategy Development Plan Document.

CS11: Recycling and secondary aggregates

Question CS11a: Do you agree that priority should be given to using existing resources i.e. recycled and secondary aggregates, in preference to extraction of new land won aggregates?

Suggested response: Agree priority should be given to using existing resources over extraction of new resources. This is an approach that should be given considerable emphasis in the new strategy, with the aim of minimising the need for new extraction (and, if possible, securing a long-term reduction in extraction rates for newly-dug minerals).

CS12: Provision for sustainable waste management

Question CS12b: If we need more allocations for waste management facilities where should they be? Should we continue to seek provision in major new development areas.

Suggested response: Waste Management Facilities should be incorporated in to new major development sites if this can be done appropriately and sensitively in terms of urban form, the mix of uses and protecting amenity.

Question CS12d: Should we encourage sustainable construction at new development sites?

Suggested response: Every opportunity should be taken to promote the use of recycled construction materials and the separation of construction waste at source to facilitate recycling.

CS15: Catchment Restrictions for Major Waste Management Facilities

Question CS15: Should we continue the current policy of normally applying catchment area restrictions on major waste management facilities?

Suggested response: Catchment area restrictions on major waste management facilities (limiting the distance from which waste can be received) should continue to be applied to limit the long-term movement of waste and help promote waste treatment and disposal close to its source.

APPENDIX 2: SUGGESTED RESPONSES TO POTENTIAL MINERALS SITES

Sites are listed in the order (and with the site number) that appears in the Issues & Options report. Maps showing the sites concerned are included at the end of the appendix.

Site 1: Galley Hill, Fenstanton

This includes two new sites to the west of Fenstanton, one immediately to the north of the A14 junction, the other adjacent to the disused workings to the south of Galley Hill.

Suggested response:

North of the A14: Acceptable with reservations. Use of this site for mineral extraction would have a visual impact on the approach to St Ives and would need to be appropriately landscaped. There are three County Wildlife Sites adjacent to the east, west and south of the site and seven listed buildings adjacent to the site at Hall Green Farm. The impact on these would need to be assessed carefully, and appropriate mitigation secured if necessary. There is an area of land north of the A14 junction owned by the District Council which could potentially be included within an allocation.

South of the A14: Unacceptable. The proposed realignment of the A14 runs through the site. Notwithstanding this, the site has a limited frontage to the B1040, and it is not clear how a suitable junction and visibility splays could be achieved. The existence of weight restrictions through Hilton to the south of the site should also be borne in mind. There is a county wildlife site immediately adjacent to the north and the impact of any mineral extraction on this would need to be assessed. Although the site is not considered suitable for allocation it may offer some scope in providing borrow pits for the A14 improvements.

Site 2: Brampton

This includes two new sites to the south and west of Brampton. The first lies west of the A1, while the second area is between the A1 and Brampton road, to the south of RAF Brampton.

Suggested response:

West of the A1: Unacceptable. The proposed realignment of the A14 runs through the site. Not withstanding this the impact on sites of nature conservation value would need careful assessment. There is a County Wildlife Site to the north east and ancient woodland (also a County Wildlife Site) to the west, although neither adjoin the site. There is also an area to the south where Green Winged Orchids have been found. Although the site is not considered suitable for allocation it may offer some scope in providing borrow pits for the A14 improvements. If any extraction does take place a routing agreement would need to be implemented prohibiting traffic through Brampton.

East of the A1: Unacceptable. The proposed realignment of the A14 runs through the site. Not withstanding this extraction would have an unacceptable impact on the residents of houses at RAF Brampton and have an unacceptable visual impact on the approach to Brampton from the south. There is also an area to the south west of the site where Green Winged Orchids have been found and the impact of on this area would need careful assessment. Although the site is not considered suitable for allocation it may offer some scope in providing borrow pits

for the A14 improvements. If any extraction does take place a routing agreement would need to be implemented prohibiting traffic through Brampton.

Site 6: Little Paxton

This is a series of 5 sites between Buckden and Little Paxton, proposed as extensions to the existing quarries in this area. One site is to the north of Diddington and four are to the south. Part of the land is already subject to a planning application which is being considered by the County Council, revisions to which now envisage a significant extension to Paxton Pits Nature Reserve as part of the restoration scheme.

Suggested response:

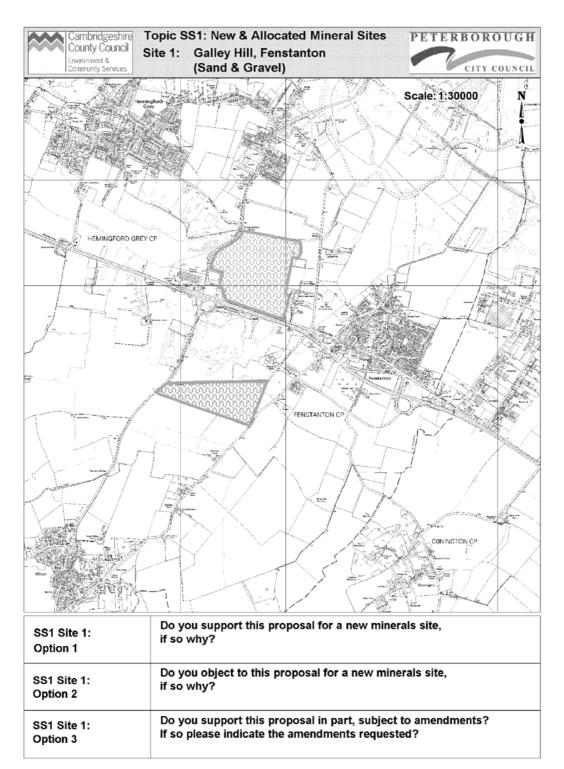
Acceptable with reservations. The boundary of the proposed site to the south of Diddington is too close to the village and its conservation area. There are several County Wildlife Sites and SSSI's adjacent to the proposed allocations and the impact of extraction on these would need careful assessment. Similarly the deserted medieval village at Boughton is a Scheduled Ancient Monument, and there are a number of listed buildings in the area including three at Boughton Lodge Farm and seven in Diddington. The impact upon these sites and their settings would need to be assessed. Areas in the vicinity of Diddington and Boughton should be restored to agriculture to conserve the historic relationship between these settlements and their settings. In the remaining areas it would be important that restoration provides positive benefits for wildlife and people.

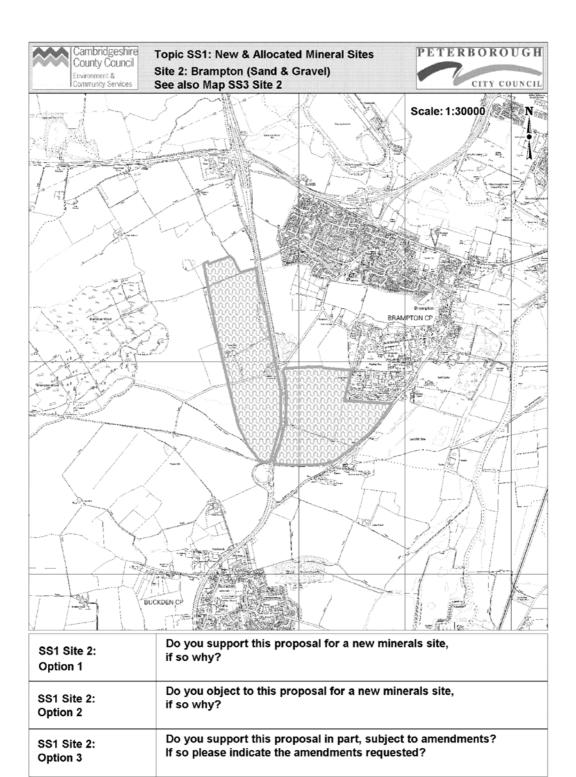
Site 15: Rowell's Farm, Chatteris

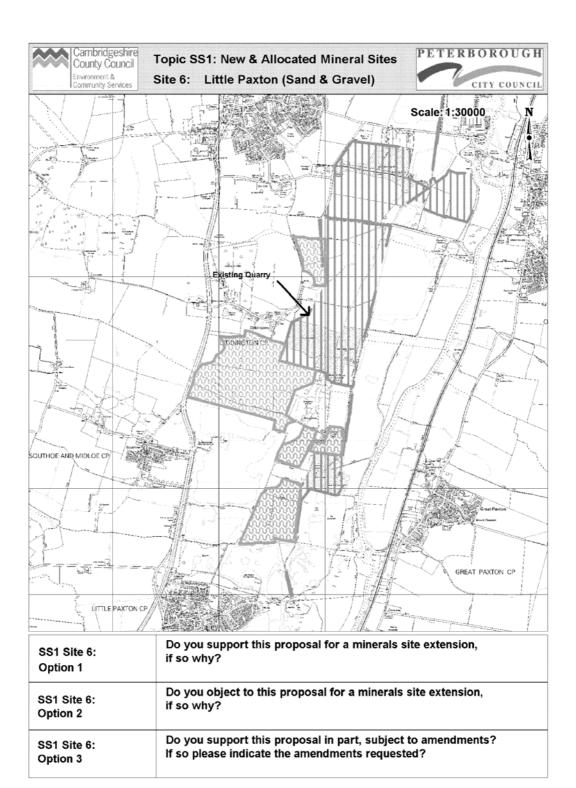
This site is on the edge of the district, east of Ramsey and north east of Warboys

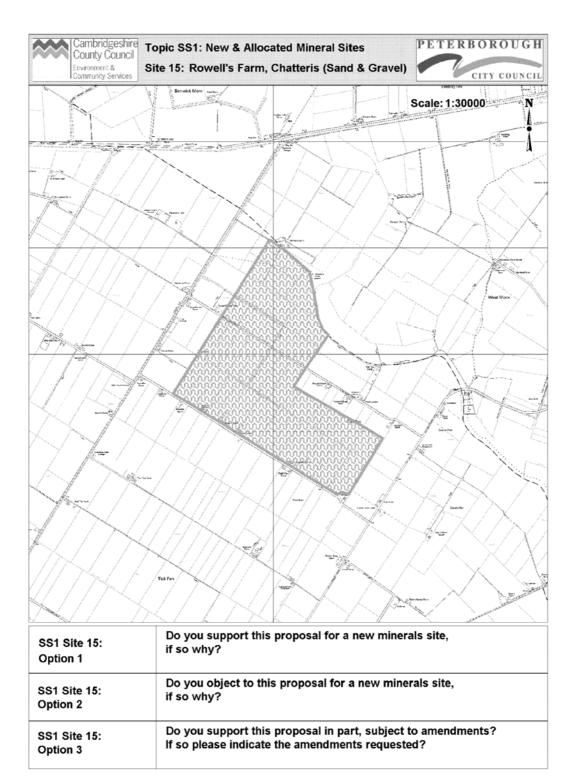
Suggested response:

Acceptable with reservations. Highway impacts are a significant concern in this area. The impact of proposals for extraction at this site upon local roads requires careful assessment and appropriate mitigation measures. A routing agreement would be required.









APPENDIX 3: SUGGESTED RESPONSES TO PROPOSED SAFEGUARDING AREAS AND CONSULTATION AREAS

Sites are listed in the order (and with the site number) that appears in the Issues & Options report. Maps showing the sites concerned are included at the end of the appendix.

Site 5: Orton (Mineral Safeguarding Area)

This site is to the south of Orton Waterville in Peterborough City, but adjoins the district boundary to the west.

Suggested response:

Acceptable with reservations. If extraction were to take place in the long term, no access should be gained via Haddon.

Site 9: Whittlesey Kings Delph (Mineral Safeguarding Area)

This site is east of Stanground within Peterborough City and Fenland District, but adjoins the district boundary to the south-west.

Suggested response:

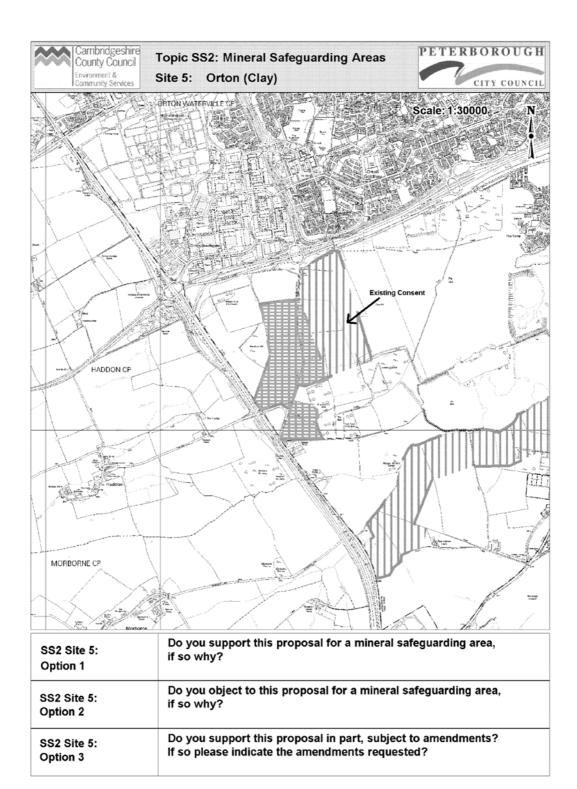
Acceptable with reservations. If extraction were to take place in the long term, the potential impact on the B1040 Farcet/Yaxley road and the B1095 to Pondersbridge would need to be examined carefully.

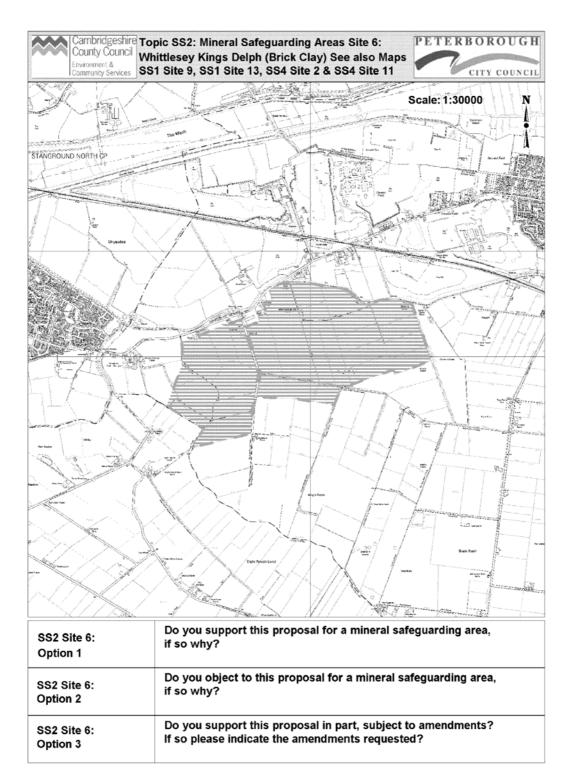
Site 2: Brampton (Mineral Consultation Area)

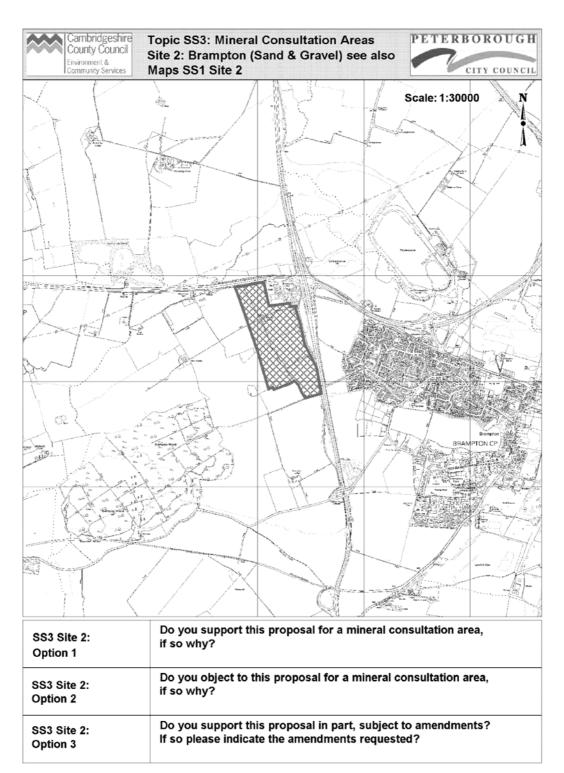
This site is immediately south-west of the Brampton Hut service area, and adjoins the A1 to the east and the A14 to the north.

Suggested response:

Acceptable with reservations. It is understood that the suggested 'Mineral Consultation Areas' do not imply that extraction will or may take place, but merely that the Minerals Planning Authority would need to be consulted about any proposals in the area that may affect potential mineral reserves. It should be recognised that the proposed realignment of the A14 runs through the site, and this may affect the potential for any mineral extraction even if viable reserves were found to exist. The site may however offer some scope in providing borrow pits for the A14 improvements.







APPENDIX 4: SUGGESTED RESPONSES TO POTENTIAL WASTE SITES

Sites are listed in the order (and with the site number) that appears in the Issues & Options report. Maps showing the sites concerned are included at the end of the appendix.

Site 3: Alconbury

This site is adjacent to the A1 north of the Crossways Distribution Centre.

Suggested response:

Acceptable with reservations. This site is already in use for waste disposal activities it is unclear why it has been put forward. Notwithstanding this point, provided appropriate landscaping is provided and an adequate standard of highway access can be achieved there are no objections to this site.

Site 4: Meadow Lane, St Ives

This site is to the south east of St Ives, off Meadow Lane, and would be an extension to an existing waste recycling operation.

Suggested response:

Unacceptable. The Council has objected to this site in the past because of conflicts between vehicular movements and users of the footpath/bridleway along Meadow Lane, the uncertain ground conditions and the site's location within the high quality landscape of the Ouse Valley. In addition the site adjoins the proposed park & ride site and the route of the guided bus, and further waste operations in this area could be incompatible with creating a high quality public transport interchange. Consideration also needs to be given to the potential impact upon other committed commercial development at Meadow Lane which will affect the capacity of the Meadow Lane / Harrison Way roundabout.

Site 9: Alconbury Airfield

This proposal is for the renewal of an existing (but unimplemented) waste management allocation which identifies the whole of Alconbury Airfield as an 'area of search' for appropriate facilities.

Suggested response:

Acceptable with reservations. The site is acceptable in principle as an area of search, provided any waste management facilities are located away from those parts of the site that are environmentally sensitive or of historic value, and do not prejudice suitable proposals for the redevelopment of the site as a whole. Any facilities need to be considered as part of a comprehensive masterplan for the whole site, and care must be taken to avoid any adverse impact upon Little Stukeley.

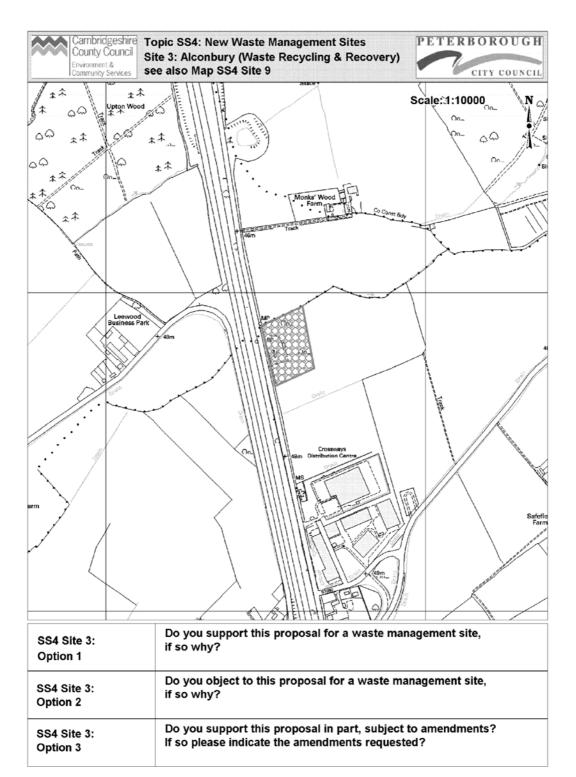
Site 16: Buckden

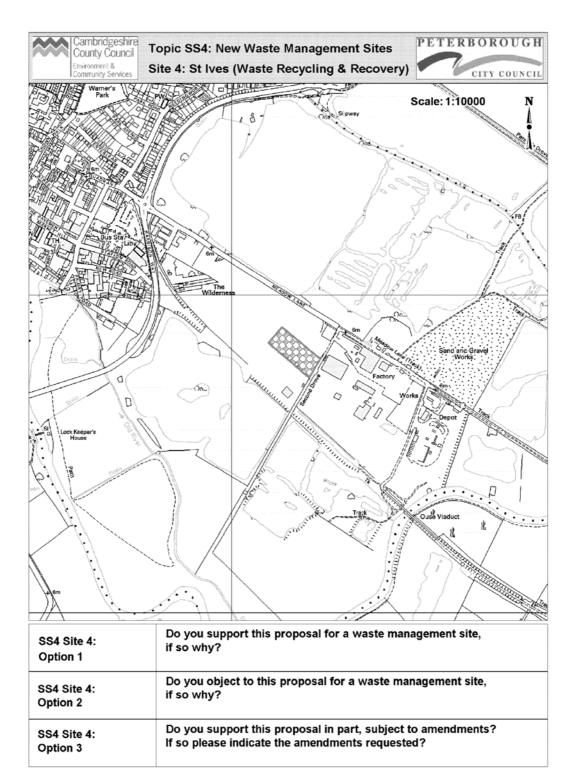
This is an existing (but unimplemented) waste management allocation at Station Farm, Buckden.

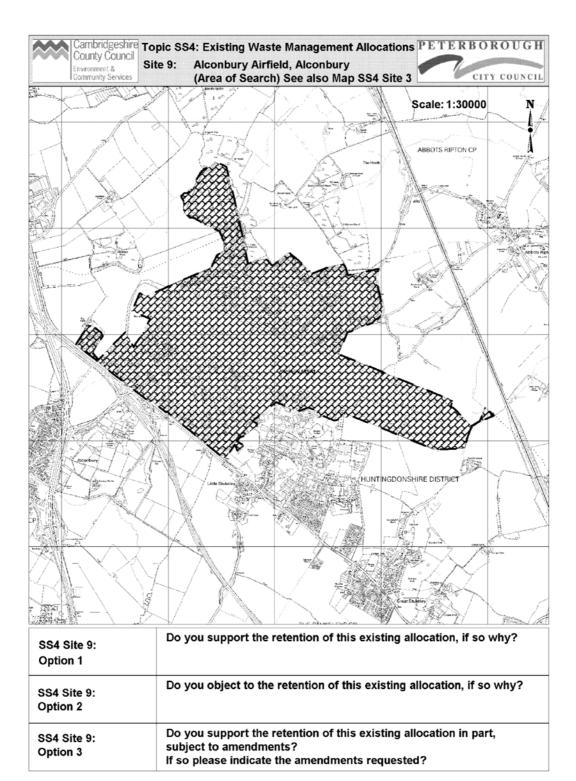
Suggested response:

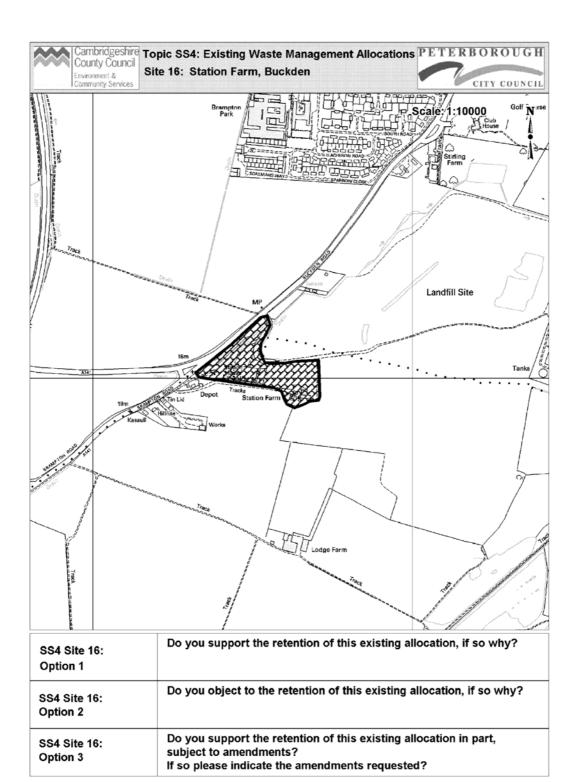
Acceptable with reservations. The are no objections in principle to waste management facilities in this location, but the site is now affected by the

proposed realignment of the A14. Hence the boundary of any allocation should be amended to reflect this proposal.









APPENDIX 5: SUGGESTED RESPONSES TO PROPOSALS FOR EARITH / MEPAL AREA ACTION PLAN

Sites are listed in the order (and with the site number) that appears in the Issues & Options report. Maps showing the sites concerned are included at the end of the appendix. There are no proposals for new waste management sites within or affecting those parts of Huntingdonshire covered by the proposed Action Plan.

General observations

Many of the potential sites for inclusion in the proposed Earith / Mepal Action Plan would have an unacceptable impact on local roads. Given this, it is questionable whether an action plan for this area is justified. If the Action Plan is prepared, and if further mineral extraction is contemplated, then a comprehensive management strategy for the area will be required which assesses the combined impact of the various sites and provides for appropriate mitigation measures.

Site 2: Earith / Somersham (new mineral sites)

This includes four sites, two of which are in East Cambridgeshire but adjoin the district boundary to the west. Of the two sites within Huntingdonshire, one is a large proposed extension to an existing quarry north-east of Colne, while the second is a for a smaller site to the north of Earith.

Suggested response:

Unacceptable. Highway impacts are a significant concern in this area. The prohibition of heavy commercial traffic through Somersham village results in traffic being routed via Earith to the A1123, with a significant impact upon local amenity. Moreover, with the exception of those linked to the existing sites, the potential means of access to the proposed extraction areas is unclear. The site to the north of Earith would be unacceptable on visual grounds. There is also a county wildlife site to the east of it and two SSSI's to the south and east of Earith. There is a listed building to the east of Somersham which may be affected if mineral extraction was to take place at the site north of Colne.

Site 4: Somersham (new mineral site)

This is a proposed new site to the north of (but separate from) the existing quarry north of Somersham.

Suggested response:

Unacceptable. Highway impacts are a significant concern in this area. The prohibition of heavy commercial traffic through Somersham village results in traffic being routed via Earith to the A1123, with a significant impact upon local amenity. Moreover, the site has no apparent frontage / access to a highway; access to Somersham via Parkhall Road is not acceptable. There are also a number of County Wildlife Sites in the vicinity of this proposal.

Site 5: Earith / Somersham (existing mineral allocation)

This is an existing (but unimplemented) allocation for mineral extraction, forming an extension to the existing quarry north-east of Colne.

Suggested response:

Acceptable with reservations. The impact of proposals for extraction at this site upon local roads and County Wildlife Sites in the vicinity require careful

assessment and appropriate mitigation measures. There is also a Site of Special Scientific Interest to the south east.

Site 1: Earith (Mineral Safeguarding Area)

This site is within East Cambridgeshire but adjoins the district boundary to the west.

Suggested response:

Unacceptable. Extraction in this area in the long-term could have an unacceptable impact upon local roads in the area. The prohibition of heavy commercial traffic through Somersham village results in traffic being routed via Earith to the A1123, with a significant impact upon local amenity. Moreover, the potential means of access to the proposed extraction area is unclear.

Site 2: Somersham (Mineral Consultation Area)

This includes two areas adjacent to the existing quarry north of Somersham. The first is a small site south of Bird's Nest farm, while the second site is larger and wraps around the eastern and northern sides of the existing quarry.

Suggested response:

Acceptable with reservations. It is understood that the suggested 'Mineral Consultation Areas' do not imply that extraction will or may take place, but merely that the Minerals Planning Authority would need to be consulted about any proposals in the area that may affect potential mineral reserves. However this should not be taken to imply District Council support for future extraction at the site. The prohibition of heavy commercial traffic through Somersham village results in traffic being routed via Earith to the A1123, with a significant impact upon local amenity. The combined impact of potential sites around Somersham / Earith on local road network must be assessed comprehensively. There is also a County Wildlife Site to the north of the proposed consultation area and a listed building to the south east, and the impact of any development upon these would need careful assessment.

Topic EM5: Transport Issues

This is a policy question specific to the Mepal /Earith area, concerned with what transport improvements and traffic management measures would be required should further extraction take place.

Suggested response:

The consideration given to these matters in the Issues & Options report is too limited. Wheel washing / sheeting / noise attenuation should be incorporated in all developments. Similarly, traffic orders / routing agreements should be put in place, but only if an acceptable main distribution route can be identified. The potential highway impact of the various potential sites in this area should be assessed comprehensively.

